

Security in the Golden Age of Cybercrime

An Exploration of Network Cybersecurity in the Federal Government

The American public remains skeptical about the federal government's cybersecurity capabilities: according to a 2016 survey by the Pew Research Center, less than half of all respondents were somewhat or very confident in the ability of the government to protect its data.¹

The unprecedented scale and intricacy of today's threat environment — combined with a vast set of network solutions — make it more difficult for IT professionals to overcome security obstacles. Successfully managing more robust adversaries will require deftness, creativity, and flexibility; a goal made more challenging by a cumbersome regulatory environment.

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Still, resourceful actions by some agencies demonstrate that the federal government might effectively meet future threats. To shed more light on the matter, Government Business Council (GBC) looked into the top five network security issues currently facing federal IT managers.

Issue #1: Navigating the Cyber Minefield

Today's cyber threat landscape includes state-led hacks, ransomware, insider threats, distributed denial-of-service (DDoS) attacks, and social engineering. These components link conventional financial criminals and nefarious computer experts in new, unpredictable ways.^{2 3}

The removal of many of the barriers that previously thwarted cybercriminals (e.g., the difficulty of inter-actor coordination) and the growth of incentives that bring new actors into the digital larceny underworld (e.g., the promise of remarkable compensation) have propped up a robust marketplace for cybercrime. The Justice Department's Computer Crime and Intellectual Property Section (CCIPS) reports that more than 4,000 daily ransomware attacks took place in 2016 — a three-fold increase compared to 2015. Another study finds that approximately 18 million new malware samples were captured in Q3 2016.^{4 5}

State sponsored attacks are a worrisome threat as well. Flashpoints like the BadRabbit/NotPetya Ransomware attack in October 2017, which experts have attributed to Russian actors, have caused

disruption in both government and industry functions that few experts predicted.^{6 7} Along with these threats, the success of perpetrators in targeting and breaching vital systems is forcing federal IT security professionals to reevaluate critical infrastructures and their susceptibility to new adversaries.^{8 9}

Issue #2: Protecting Cloud Assets

Agencies are migrating applications to the cloud at an increasing rate as pressure mounts to consolidate and optimize existing data centers.¹⁰ Cloud capabilities have tremendous promise for enhancing agencies' business operations, but the transition from on-premise data management to cloud-enabled third-party services has created functional and security-related challenges for federal IT managers.^{11 12}

These security-related challenges can take many forms – application or service compliance and performance monitoring, integration of enterprise application capabilities, and configuration management are a few key examples.¹³ Equally diverse are the ways in which these challenges can impact IT modernization and even organizational mission success – a recent report published by the Treasury Inspector General for Tax Administration (TIGTA) describes how the Internal Revenue Service (IRS) has been undermined by its own cloud shortcomings: “Not having a documented enterprise-wide cloud strategy creates a significant risk that organizations [...] may potentially expose Federal tax information [as well as] miss the opportunity to deliver public value by increasing operational efficiency and responding faster to constituent needs.”¹⁴ The report also describes some of the chief causes for these missed opportunities, citing the failure of the IRS to utilize the FedRAMP protocols to “conduct risk assessments, perform security authorizations, and grant Authorities to Operate for cloud services.”¹⁵

The recent American Technology Council report “Report to the President on Federal IT Modernization” outlines some other cloud-specific challenges: “[Agencies must prioritize] consolidating and improving acquisition of network services so that management of security services for networks are... managed to high standards.”¹⁶ By improving acquisition and implementation, the report argues, agencies can “provide centralized capabilities that replace or augment existing agency-specific technology to improve both visibility and security.”¹⁷

Forcepoint's Perspective

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As many federal IT managers know, network security is not a niche technological issue – it is a key mission objective inextricably tied to national security. Recent attacks have ravaged agencies and exposed troubling vulnerabilities. Sometimes, it can seem like cybercriminals are winning the digital tug-of-war.

Through decades of private and public sector experience – and through original research conducted at Forcepoint Security Labs – we have fine-tuned a human-centric approach to cybersecurity. As the highest ranked for security effectiveness in NSS Labs' 2017 NGFW and NGIPS Tests, and as one of just two Visionaries in Gartner's 2017 Enterprise Network Firewall Magic Quadrant, we understand what it takes to protect the most vulnerable operations at our nation's most critical organizations.

Forcepoint NGFW – our scalable and centrally managed next-generation firewall – is at the forefront of network security technology. Combined with Forcepoint Security Management Center and our integrated application level proxy, Forcepoint NGFW currently serves as the foundation to many agencies' cyber defenses, and is the key to efficient and effective threat prevention.

Solutions that are centered on point product-based approaches and pay little mind to evolving data needs continue to miss the mark: the biggest opportunities for compromising federal networks lie at the human point. This is why Forcepoint couples its advanced intrusion detection and prevention with multi-ISP connectivity, and employs a security strategy based on insights into user behavior.

All of our tools – starting with NGFW and extending through the entire suite – are built with an understanding of the organizations' user rhythms and the flow of their enterprise data. Without this key knowledge, cyber defense is an uphill battle.

Ensuring the security of cloud-based applications has been a top priority of the federal government, and there has been early success in efforts to secure data, applications, and systems. Still, the ongoing efforts of government-wide entities show there is work to be done – individual agencies will be pivotal in shaping their network security destinies when it comes to new technologies.

Issue #3: Security in the IoT Era

Like cloud applications, the devices making up the Internet of Things (IoT) – sensors, drones, smart meters, etc. – present their own set of challenges.¹⁸ In a May 2017 report, the Government Accountability Office (GAO) outlined security risks associated with the proliferation of IoT devices in federal agencies, raising concerns about the collection of information previously left unquantified, and calling out the hundreds of thousands of weakly-secured IoT devices that were “accessed and hacked” in 2016.¹⁹ Protecting a network from penetration requires a toolkit that harmonizes with operating systems, device specifications, and policies designed to reduce human error.²⁰

Given that many of the vulnerabilities plaguing IoT devices stem just as commonly from misuse as they do from technical flaws, a modern or ‘next-gen’ network security plan should also consider cyber hygiene, and not just within the context of insider threats. In May 2017, the Department of Homeland Security (DHS) Science & Technology Directorate presented an important lesson for maintaining security in a dynamic device environment: “Federal government mobile device users may be targeted with additional threats simply because they are public-sector employees.” DHS emphasized that the response will require “active participation by the Federal government in key mobile-related standards bodies and industry associations.”²¹

IoT devices present opportunities to many federal agencies by broadening the government’s ability to deliver services and dedicate resources to mission-critical functions, and the collection of information from previously inaccessible sources.^{22 23} However, these opportunities also introduce larger and more complex security threats. A 2017 Government Accountability Office (GAO) report published a list of some, enumerating vulnerabilities like supply chain threats, upgrade deficiencies, and the risk of unauthorized communication with IoT devices.²⁴

The federal government is still grappling with the nascent development of IoT security; legislators are deliberately approaching today’s security frontier, having recently submitted a bill that introduces a number of best practices borrowed from other device and application contexts (e.g., functional patchability and modifiable passwords).^{25 26} And the recently introduced Internet of Things (IoT) Cybersecurity Improvement Act of 2017 makes needed progress, but the timeline for achieving tangible milestones remains unclear.²⁷

Issue #4: Choosing the Right Tool

Some of the challenges IT managers face are internal, though they are impacted by external developments like the growing number of endpoints and opportunities for a federal network to be breached. One example is the procurement of network security tools and services – typically just the first step in a longer process, but a step that has become increasingly complicated in recent years.

Part of the challenge is the sheer quantity of options – today’s managers are reaping the benefit of unprecedented technological innovation, but are also dealing with expansive ‘shopping lists’, seemingly countless vendors, and greater diversity in network security features. According to the Council on Foreign Relations (CFR), technological innovation is making information and communications technology supply chains more complex, which subsequently bogs down the acquisition of cybersecurity tools intended to protect these supply chains.²⁸ To mitigate existing and potential future damage from these complications, CFR recommends following the example of NIST to “support the development and voluntary adoption of industry-driven standards.”²⁹ Taking note of the development in both security technology and threat nuance, the Industrial Control Systems Cyber Emergency Response Team (ICS-CERT) at DHS has prepared a strategic plan for federal government and critical infrastructure providers to adequately defend against cyber threats, laying out the importance of “specific countermeasures implemented in layers to create an aggregated, risk-based security posture” as the overarching strategy.³⁰

Another hurdle managers are expected to overcome is the age-old but pernicious issue of staffing. Federal organizations today have a greater range of IT support options – maintaining a robust in-house team, acquiring support through vendor services, or leveraging government-provided assistance like the consulting services provided by ICS-CERT – but must

also deal with the corollary decisions — preserving as much internal IT control as possible,³¹ maximizing cost savings in order to free up organizational human capital,^{32 33} and complying with federal regulations.³⁴ In short, federal leaders are looking for tools that are relatively easy and cost-effective to maintain within the bounds of adequate cybersecurity.

As agencies adapt to meet the security challenges posed by growing device diversity and cybercriminal determination, they are increasingly looking to each other for lessons. In response, organizations like the U.S. Digital Service (USDS) are offering guidance in procurement, implementation, and upkeep of network security solutions. A 2016 USDS report to Congress outlines the process for “transforming federal IT procurement,” citing team culture, investment in human capital, and a “shift from process to product” as pivotal in addressing the inability of government procurement cycles to “keep pace with fast-changing technology and user needs.”³⁵

Issue #5: Balancing Agility and Compliance

The policy framework underpinning federal cybersecurity is a complicated web of legislation, executive orders, and administrative guidelines. The various threats agencies face point to the need for a strategic framework to guide federal government network security, but they also indicate the importance of a balance between the needs of today and the demands of long-term effectiveness.

A framework with these features could be constructed from a number of existing foundations — the giants in the room include the Federal Information Security Modernization Act (FISMA), Modernizing Government Technology (MGT) Act, and Binding Operational Directive 18-01 from DHS.^{36 37 38} These measures aim to keep government nimble in its preparation for and response to cyber threats regardless of threat origin. The DHS Directive, in particular, offers a vision for the future of network security governance: by formalizing and enforcing established cyber hygiene practices, the Department hopes to prevent phishing and spam, and to positively impact user security in general.³⁹

While these policies have certainly progressed, their relatively slow rollout — combined with the

acceleration of threat complexity — have somewhat dulled the effectiveness of the DHS directive and similar efforts. In addition to the procurement-centered issues described in a USDA report to Congress, the federal government has struggled to adequately ensure email authentication, web app firewalls, and even the physical security of facilities.⁴⁰ ⁴¹ And even when the policies have been produced with greater timeliness, agencies have responded slowly: a recent effort to form and implement an election task force at DHS has run into staffing issues and budgetary roadblocks.⁴²

The federal government is learning from the rocky roll-out of a network security policy framework, and is implementing lessons with a quickening pace. A number of agencies are investing resources towards the improvement of network security capabilities. The 2017 White House budget proposes \$1.5 billion in funding for the DHS to “protect federal networks and critical infrastructure from cyberattacks” and an additional \$61 million increase to assist the FBI and Justice Department efforts to “combat criminals and terrorists’ use of encrypted communication tools.”^{43 44} Collectively, these budgetary commitments address the discrepancy between government-wide security modernization efforts and the resources available to IT managers expected to deliver measurable outcomes.

Looking Ahead at Network Security

While IT networks have added greater functionality and accessibility, they place added pressure on government organizations to secure their network security systems. Managers have many solutions available to them, but run into technical, human capital, and regulatory barriers during implementation.

As threats continue to escalate in scale and complexity, enterprise-level solutions designed to support a cloud-based IT environment will be crucial. It will be equally important to keep an eye towards wrangling IoT devices, crafting effective policy at the agency-specific and government-wide levels, and generally keeping apprised of major changes in cybersecurity best practice.

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About Forcepoint

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